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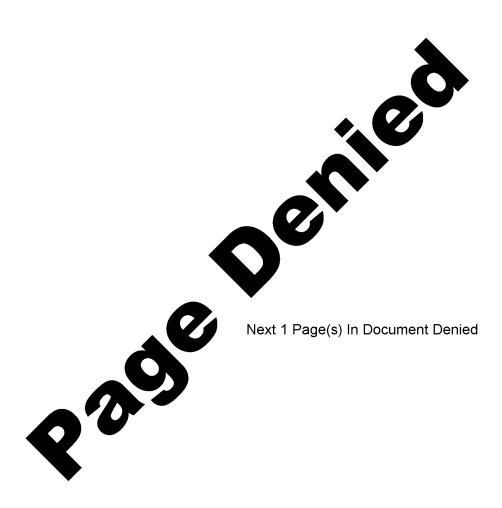
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DCI/ICS 86-3708 31 January 1986

MEMORANDUM FOR:	Director of Central Intelli	gence		
VIA:	Deputy Director of Central Director, Intelligence Comm			
FROM:	Eloise R. Page Chairman, Critical Intellig	gence Problems	Committee	
SUBJECT:	CIPC Review of the Communit	y's Organizat	ion for MASINT (U)	
Committee's (CIP provided for you 2. The CIPC responsibility f This view reflect notes that the sthe new committee	ched report documenting the C) review of the Community's information and action. The recommends the establishment of the efficient and timely its a consensus within the Consecsion implementation of the address a number of species.	s organization (U)  nt of a MASINT management of ommunity. The this recommen ecial issues,	for MASINT is  Committee with the the MASINT issue. report importantly dation will require in particular, its	
between NFIP and	h the other DCI committees a non-NFIP MASINT collection	assets. (S/N	F)	25 <b>X</b> 1
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Director of Cent		Director of	Central Intelligence	
Date:		Date:		
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SUBJECT: CIPC Review of the Commu	unity's Organization for MASINT (U)	
Distribution: DCI/ICS 86-3708 w/	attachment	25 <b>X</b> 1
orig - addressee w/attachment 1 - Executive Registry 1 - C/CIPC (DD/ICS)	#1 #2 #3 #4	
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DCI/ICS/CIPC,	(28 Jan 86)	25 <b>X</b> 1
1 - C/IHC & FIPC	#10	
1 - C/COMIREX 1 - C/HUMINT	#11 #12	
1 - D/PPS	#13	
1 - D/PBS	#14	
1 - ICS/Exec Ofcr	#15	

Measurements and Signature Intelligence (MASINT):
A Review of the Intelligence Community's Organization for Collection

## A. BACKGROUND

- 1. In late 1985, the D/ICS received memoranda from the Director, DIA, the Executive Director, CIA, and the chiefs of intelligence for the Army, Navy, and Air Force recommending the constitution of a separate and independent MASINT Committee. The D/ICS, with DCI approval, tasked the CIPC with undertaking a study to examine whether or not a full DCI committee was warranted. (U)
- 2. The MASINT Subcommittee of the SIGINT Committee was established as a result of a CIPC recommendation in a study dated 19 August 1983. This study was undertaken in response to a mid-1983 request of the Assistant Chief of Staff for Intelligence, USAF, with the concurrence of the DDCI, for the views of the Community on the need for a new DCI committee for the management of collection and processing requirements for "non-SIGINT, non-IMINT, and non-HUMINT." The CIPC report found that there was a general consensus favoring the establishment of a MASINT Subcommittee of the SIGINT Committee. The CIPC recommended: (U)
  - The formation of a MASINT Subcommittee within the SIGINT Committee on a trial basis. The subcommittee would formulate and validate requirements, assign national priorities, evaluate performance of the MASINT system, and develop out-year guidance. (U)
  - A review of the subcommittee at a later date to determine whether it should be continued as a subcommittee of the SIGINT Committee on a permanent basis or elevated to full DCI committee status. (U)

The ADCI approved the CIPC's recommendations on 23 August 1983. (U)

#### B. WORK OF THE MASINT SUBCOMMITTEE

## 1. The Subcommittee's Beginnings

													4 January
1984.	The	subcom	mitt	ee's n	nember	ship	inclu	des re	prese	entati	ves fi	com	the DIA,
CIA, Ar	my,	Navy,	Air	Force,	DOE,	Stat	e, NS	$\mathbf{A}$ , and	the	NRO.	Its :	oart.	-time
Chairma	n is	provi	ded	by the	DIA,	and	the f	⊿ll-tiµ	me Ex	kecuti	ve Se	cret	ary is

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furnished by the Air Force Foreign <u>Technology Di</u> vision. The SIGINT Committee provides administrative support.	25 <b>X</b> 1
The subcommittee's initial tasks emphasized development of the means for identifying, validating, and assigning national requirements for MASINT collection. It also took steps to define its interests and responsibilities by codifying formal definitions of many of the collection techniques comprising MASINT (see Appendix A). These definitions are employed in the formation of subcommittee working groups for each of the techniques. The working groups review collection requirements in their respective areas for validation at the national level. Available MASINT collectors are diverse in technique and are deployed worldwide. Appendix B is a representative list.	25 <b>X</b> 1
2. Activities and Accomplishments	
In its activities to date, the subcommittee's approach has, in effect, complemented the collection-related and other activities of the DCI production committees. The subcommittee has "translated" the requirements of these committees into technical terms directly related to the MASINT collector's task. (For example, a requirement of a production committee for a specific parameter of a certain target may be satisfied by the measurement of other	
target parameters determined by the subcommittee.)	25 <b>X</b> 1
Among its notable accomplishments to date, the subcommittee has:	25X1
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bcommittee's Current Agenda	
bcommittee has been requested by various Community components to following tasks:	
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ESTABLISHMENT OF A DCI MASINT COMMITTEE: PROS AND CONS
PROS:
1. Notwithstanding the accomplishments and progress of the MASINT ommittee in a number of important areas, the preponderant view within the
ection committee. In many respects, the subcommittee already is
lucting its business autonomously, although it has continued to rely on the NT Committee for administrative support.

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CONS:				
l. A generally expresserate committee for MASIM her committee." Specification by required NT and COMIREX Committee	NT would mean more ically, there is an iring a lot of addit	intelligence bure expectation that tional coordinatio	aucracy"yet it would on with the	
				:
2. The resources for esern; a modestly sized stern is that the committeering unwarranted influen	taff at the outset ee's chairman might	is likely to grow. become <u>a "czar" (</u>	. A related	

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The "pros" argue persuasively for the establishment of a separate MASINT Committee. The arguments to the contrary can substantially be met by addressing the following special considerations. (U)

1.	Relationship	With	Other	DC I	Committees

## 3. <u>Committee Personnel</u>

The general view is that full-time leadership (Chairman and Executive Secretary) and a full-time analytical staff of two or three for the preparation of requirements documents are required, given the extent and nature of the Community's MASINT agenda (as described in paragraph B. 3.). This could be revisited after the committee has been in operation for about six months to a year. (U)

# 4. "MASINT" in Intelligence Argot

There is a virtually universal view within the Community that, even after a number of years of its usage, MASINT is a commonly misunderstood and uninformative acronym. An alternative term that better captures the disparate means of collection comprising MASINT should be sought once again. There is some support for the term "TECHINT"--technical intelligence--already used in finished intelligence by some components and whose meaning is less obscure. (U)

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### E. RECOMMENDATIONS

- 1. It is therefore recommended that a MASINT Committee be established as a DCI collection committee operating under IC Staff auspices in essentially the same manner as the three existing DCI collection committees. To ensure that all Community requirements and equities are adequately represented, its chairman should be a member (cadre or on detail) of the IC Staff. (U)
- 2. If the above recommendation is approved, within 30 days after the appointment of the Chairman of the MASINT Committee, that person in concert with the D/ICS should provide the DCI an implementing plan for the MASINT Committee. This should include a proposed DCID, a statement of staffing requirements, and a recommendation for committee membership. (U)

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